



London N. Breed, Mayor
Philip A. Ginsburg, General Manager

DATE: September 19, 2024

TO: Recreation and Park Commission

THRU: Philip A. Ginsburg, General Manager
Stacy Bradley, Director, Capital and Planning Division
Kelli, Rudnick, Deputy Director, Capital and Planning Division

FROM: Omar Davis, Project Manager, Capital and Planning Division

RE: Lake Merced Trail Improvements - Contract Amendment

AGENDA WORDING

Discussion and possible action to amend the construction contract with Treaty Construction for the Lake Merced Trail Improvements Project, to increase the contract duration to 243 days, reflecting a 69-day increase to the duration last approved by the Commission.

STRATEGIC PLAN

Strategy 1: Inspire Place

Objective 1.2: Strengthen the quality of existing parks and facilities

Strategy 2: Inspire Play

Objective 2.2: Strengthen and promote the safety, health, and well-being of San Francisco's youth and seniors

BACKGROUND

The Lake Merced recreational area is in District 7 and operates under a partnership between the San Francisco Public Utilities Commission (SFPUC), the parcel owner, and the San Francisco Recreation and Park Department (SFRPD), which operates recreational programming and maintains the surrounding landscape.

A nearly 5-mile multi-use trail encircles the lake, uniting three parking lot access points at the Sunset Circle, John Muir Drive, and Lake Merced Boulevard. The multi-use trail is popular among both pedestrians and leisure cyclists and connects to Natural Areas trails leading to the lake edge and Harding Park Golf Course. The area is characterized by ecologically significant plant and animal communities and features dramatic views of a surprisingly rustic landscape within City limits.

The Recreation and Park Commission approved the concept plan in June 2019. Site preparation with tree maintenance and removals was completed in 2020. The first phase of park improvements in the



southern portion of Lake Merced was completed in 2024, adding an outdoor fitness court, a drinking fountain, two picnic tables and ADA parking spaces.

The project scope was confirmed with the community during a Lake Merced Community Meeting in 2022. This scope includes replacement of the northwest corner of the multi-use perimeter pathway encircling Lake Merced, and the installation of new site furnishings and fitness equipment. The asphalt pathway will be reconstructed and made ADA accessible, and the natural surface pathway will be repaved with a soil stabilized product for a soft impact running/walking surface. At the Sunset Circle parking lot, six parking spaces will be replaced with new ADA spaces. New fitness equipment will be installed on concrete pads along the trail edge. New signage will also be installed.

REGULATORY REQUIREMENTS

Due to the funding sources, including federal, city, and grant funds, the following regulatory requirements apply to the project:

- Citywide Project Labor Agreement (PLA): This project is covered by the Citywide PLA.
- Prevailing wage: State prevailing wage rates apply. This is monitored by the Office of Labor Standards Enforcement.
- Sub-contracting Goals: The Local Business Enterprise (LBE) subcontractor participation requirement for this Contract is 25.00%. The Contract Monitoring Division (CMD) ensures compliance.
- Local Hire: 30% of all project hours within each trade to be performed by local residents. Oversight is provided by the Office of Economic and Workforce Development (OEWD).
- Registration with Department of Industrial Relations (DIR): All contractors, including subs, performing public work are required to register with the DIR.

BID INFORMATION

With the assistance of Public Works, the Recreation and Park Department advertised the bid for the project on October 12, 2023, with a published engineer’s estimate of \$1,562,561. Bids were opened on December 6, 2023. The lowest qualified bid was from Treaty Construction, in the amount of \$2,023,800 for base bid (no alternates).

FUNDING SOURCES

Total Project Funding Sources:

California Natural Resources Agency Grant	\$ 1,000,000
2012 Clean and Safe Neighborhood Parks Bond – Citywide Parks	\$ 2,250,000
2012 Clean and Safe Neighborhood Parks Bond – Forestry Program	\$ 1,000,000
Prop 68 CA State Parks Act- Recreational Infrastructure Revenue Enhancement	\$ 634,540
Total Sources	\$ 4,884,540

Total Project Uses:

Soft Costs (35% of total budget)	\$ 1,640,491
Hard Costs (including contingencies) (64% of total budget)	\$ 3,147,854
Soft Cost Reserve (1% of total budget)	\$ 96,195
Total Budget	\$ 4,884,540

Hard Cost Break-down:

Phase I South Lake & Tree Maintenance (under a separate contract)	\$ 880,635
Phase II Trail Improvements	\$ 2,225,800
Phase II Trail Improvements Construction Contingency	\$ 41,419
Total	\$ 3,147,854

SUMMARY OF CONTRACT CHANGES

This project is fully funded, and this is not a request for additional funds or an increase in the contract amount.

An increase in contract duration by 69 days is requested due to the following:

- Delay due to pace of work to ensure proper installation of soil stabilized product
- Delay due to unforeseen conditions at Sunset Circle Parking Lot, requiring additional repaving
- Additional scope items required by the Disability Access Coordinator during the construction phase to ensure ADA compliance with transit stops.

Construction on the Lake Merced Trail Improvements commenced in April 2024 with a new estimated substantial completion date in December 2024.

Project Phase	Start	End
Planning	Fall 2016	June 2019
Design	July 2019	September 2023
Bid/Award	October 2023	April 2024
Construction	April 2024	December 2024
Close-Out	December 2024	January 2025

ENVIRONMENTAL EVALUATION

The project has been reviewed by the Planning Department (Case No. 2019-005877ENV) and was issued a Categorical Exemption under Class 1 – Existing Facilities, Class 3 – New Construction, and Class 4 – Minor Alterations to Land.

STAFF RECOMMENDATION

Staff recommends that the Commission amend the construction contract with Treaty Construction for the Lake Merced Trail Improvements Project, to increase the contract duration to 243 days, reflecting a 69-day increase to the duration last approved by the Commission.

CONCEPTUAL DESIGN SUPPORTED BY

Former Supervisor Yee (San Francisco District 7)
Assemblymember Ting (California State Assembly District 19)
San Francisco Bicycle Coalition
San Francisco Municipal Transit Agency

OPPOSED BY

None known

ATTACHMENTS

Exhibit A: Recent construction photos from Lake Merced Trail Improvements

Exhibit B: Lake Merced Trail Improvements Schedule

Exhibit A: Recent construction photos from Lake Merced Trail Improvements



Exhibit B: Lake Merced Trail Improvements Schedule

