



London N. Breed, Mayor  
Philip A. Ginsburg, General Manager

**Date:** January 18, 2024

**To:** Recreation and Park Commission  
Full Commission

**Through:** Philip A. Ginsburg, General Manager  
Stacy Bradley, Director of Capital and Planning Divisions

**From:** Omar Davis, Project Manager

**Subject:** Lake Merced Trail Improvements – Contract Award

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### **Agenda Wording:**

Discussion and possible action to award a construction contract for the Lake Merced Trail Improvements Project (Sourcing Event ID # 0000006933) to Treaty Construction in the amount of up to \$2,023,800 for base bid work (no alternates).

### **Strategic Plan**

Strategy 1: Inspire Place

Objective 1.2: Strengthen the quality of existing parks and facilities

Strategy 2: Inspire Play

Objective 2.2: Strengthen and promote the safety, health, and well-being of San Francisco's youth and seniors

### **Background:**

The Lake Merced recreational area is in District 7 and operates under a partnership between the San Francisco Public Utilities Commission (SFPUC), the parcel owner, and the San Francisco Recreation and Park Department (SFRPD), which operates recreational programming and maintains the surrounding landscape.

A nearly 5-mile multi-use trail encircles the lake, uniting three parking lot access points at the Sunset Circle, John Muir Drive, and Lake Merced Boulevard. The multi-use trail is popular among both pedestrians and leisure cyclists and connects to Natural Areas trails leading to the lake edge and Harding Park Golf Course. The area is characterized by ecologically significant plant and animal communities and features dramatic views of a surprisingly rustic landscape within City limits.

The Rec Park Commission approved the Concept Plan in June 2019. Site preparation with tree maintenance and removals was completed in 2020. The first phase of park improvements is currently under construction in the southern portion of Lake Merced where we are delivering an outdoor fitness court, a drinking fountain, two picnic tables and ADA parking spaces.

### **Community Process:**

Through community meetings and intradepartmental input, SFRPD has identified opportunities to protect and improve natural resources, recreational programming, facilities, and infrastructure at Lake Merced. These improvements reflect findings from the 2011 SFPUC Lake Merced Watershed Report, as well as goals set forth in the Recreation and Park Department's Strategic Plan. The conceptual plan was developed through four community meetings, held on 11/03/2016, 01/12/2017, 09/13/2018, and 04/01/2019, and provided a forum for community input and review throughout an iterative planning process.

Community input was critical in identifying deficiencies with existing amenities, such as the temporary toilet facility, degraded parcourse equipment, and eroding trail edge and hillsides. Recreation and Park staff confirmed that these issues have also been leading sources of 311-related reports at Lake Merced.

An initial conceptual design was developed and then presented at the third community meeting. Improvements shown in this plan included the restoration of the pedestrian trail edge along the north side of the Lake, improved trail signage and striping, the construction of a permanent restroom structure at the Sunset Circle and the replacement of degraded parcourse equipment along the north side of the Lake. The community was advised during this meeting that a tree assessment was underway and that a follow-up meeting would confirm the scope of any proposed tree work.

The project's final conceptual plan was presented at the fourth community meeting, where it received overwhelming support. Project updates at this meeting included the plan to install a National Fitness Campaign Fit Court near the John Muir Drive parking lot and a confirmed number of trees to pruned, removed, and replaced around the perimeter trail.

The project's current scope of improvements was confirmed with the community during a Lake Merced Community Meeting in 2022. This scope includes replacement of the northwest corner of the multi-use perimeter pathway encircling Lake Merced, and the installation of new site furnishings and fitness equipment. The asphalt pathway will be reconstructed and made ADA accessible, and the natural surface pathway will be repaved with a soil stabilized product to create a soft impact running/walking surface. At the Sunset Circle parking lot, six parking spaces will be replaced with new ADA spaces. New parcourse equipment will be installed on concrete pads in existing equipment locations along the trail edge. New signage will be installed to communicate park rules and assist with wayfinding.

Additional community updates occurred in conjunction with nearby and related projects, such as, Lake Merced West, MTA's Quick Build on Lake Merced Boulevard, etc.

## Regulatory Requirements

Due to the funding sources, including federal, city, and grant funds, the following regulatory requirements apply to the project:

- Citywide Project Labor Agreement (PLA): This project is covered by the Citywide PLA.
- Prevailing wage: State prevailing wage rates apply. This is monitored by the Office of Labor Standards Enforcement.
- Sub-contracting Goals: The Local Business Enterprise (LBE) subcontractor participation requirement for this Contract is 25.00%. The Contract Monitoring Division (CMD) ensures compliance.
- Local Hire: 30% of all project hours within each trade to be performed by local residents. Oversight is provided by the Office of Economic and Workforce Development (OEWD).
- Registration with Department of Industrial Relations (DIR): All contractors, including subs, performing public work are required to register with the DIR.

## Bid Information

With the assistance of Public Works, the Recreation and Park Department advertised the bid for the project on October 12, 2023, with a published engineer's estimate of \$1,562,561. Bids were opened on December 6, 2023. We received a total of five bids. A tabulation of bids is attached for reference. Two bids were removed by CMD on December 19, 2023 for failing to meet sub-contracting goals. The lowest qualified bid was from Treaty Construction, in the amount of \$2,023,800 for base bid (no alternates). Contractor responsiveness, which includes compliance with the Contract Monitoring Division (CMD) requirements, has been confirmed.

## Funding Sources and Schedule:

### Project Source of Funding:

California Natural Resources Agency Grant	\$1,000,000
2012 Clean and Safe Neighborhood Parks Bond – Citywide Parks	\$2,250,000
2012 Clean and Safe Neighborhood Parks Bond – Forestry Program	\$1,000,000
Prop 68 CA State Parks Act- Recreational Infrastructure Revenue Enhancement	\$634,540
<b>Total Sources</b>	<b>\$4,884,540</b>

### Sources and Uses:

Soft Costs (35% of total budget)	\$1,640,491
Hard Costs (including contingencies) (64% of total budget)	\$3,147,854
Soft Cost Reserve (1% of total budget)	\$96,195
<b>Total Budget</b>	<b>\$4,884,540</b>

### Hard Cost Break-down:

Phase I South Lake & Tree Maintenance (under a separate contract)	\$880,635
Phase II Trail Improvements	\$2,225,800
Phase II Trail Improvements Construction Contingency	\$41,419
<b>Total</b>	<b>\$3,147,854</b>

## Schedule

Phase	Start	End
Planning	Fall 2016	June 2019
Design	July 2019	September 2023
Bid/Award	October 2023	February 2024
Construction	March 2024	August 2024
Close-Out	September 2024	December 2024

## Environmental Evaluation

The project has been reviewed by the Planning Department (Case No. 2019-005877ENV) and was issued a Categorical Exemption under Class 1 – Existing Facilities, Class 3 – New Construction, and Class 4 – Minor Alterations to Land.

### Staff Recommendation:

Staff recommends that the Commission approve the contract award for the Lake Merced Trail Improvements Project (Sourcing Event ID # 0000006933) to Treaty Construction in the amount of up to \$2,023,800 for base bid work (no alternates).

### Conceptual Design Supported by:

Former Supervisor Yee (San Francisco District 7)  
Assemblymember Ting (California State Assembly District 19)  
San Francisco Bicycle Coalition  
San Francisco Municipal Transit Agency

### Opposed by:

None known

### Attachments:

Attachment A- Bid Tabulation  
Attachment B- Subcontractor Listing