



Mayor Gavin Newsom
Philip A. Ginsburg, General Manager

Date: October 15, 2009
To: Recreation and Parks Commission
Thru: Philip A. Ginsburg, General Manager
From: Rhoda Parhams, Capital Program Manager
Re: 2008 Clean and Safe Neighborhood Park Bond

AGENDA WORDING

Discussion and possible action to approve the October 2009 General Obligation Bond Accountability Report for the 2008 Clean and Safe Neighborhood Park Bond, and approve the second sale of bonds, of which \$76,313,109 will be administered by the Recreation and Park Department.

BACKGROUND / DESCRIPTION

In February of 2000, the Board of Supervisors amended the Administrative code by ordinance to add “Chapter 2 – Article VIII General Obligation Bond Accountability Reports”. The ordinance requires, “each government entity which requests the appropriation of bond proceeds by the Board shall submit a report in the form required by Section 2.72 to the Clerk of the Boards, the Controller, the Treasurer, the Director of Public Finance and the Budget Analyst sixty (60) days prior to the date of any such appropriations and with sixty (60) days after the date of all such appropriated bond proceeds have been expended. Multiple appropriations may be combined into a single accountability report.”

In February of 2008 the citizens of San Francisco passed Proposition A, a \$185 Million General Obligation Bond, known as the 2008 Clean and Safe Neighborhood Park Bond. The objectives of this bond program are as follows: 1) Fix and improve park restrooms citywide; 2) Eliminate serious earthquake safety risks in neighborhood and waterfront park facilities; 3) Renovate parks and playgrounds in poor physical condition; 4) Replace dilapidated playfields; 5) Restore the health of the park’s urban forest, 6) Repair nature trail systems in the city’s parks; and 7) Attract matching community and philanthropic support.

The \$185M in bond funding was divided into two allocations based on the jurisdiction of the parks and facilities scheduled to receive funding, with \$33.5M going to the San Francisco Port and \$151.315 going to the Recreation and Park Department. \$185,000 was set aside in a Citizen’s Oversight Audit fund.



The Port of San Francisco's 2008 Clean and Safe Neighborhood Park Bond Program consists of two park specific capital improvement projects, and a greater improvement program focused on a series of open spaces known as the Blue-Greenway.

The Recreation and Park Department's 2008 Clean and Safe Neighborhood Park Bond Program is divided into 6 sub-programs. The bulk of funding (80%) is dedicated to funding Major Capital Renovations at 12 Neighborhood Parks. The remaining funds (20%) are divided between 5 smaller programs.

- Major capital renovation of Neighborhood Parks. The bond program allocates the majority of its funds to capital improvements at Neighborhood Parks across the city. These parks were selected based on the extent to which they are unsafe in an earthquake, in poor physical condition, as well as their ability to provide basic, recreational uses to many San Franciscans.
- Neighborhood Park Restroom Repairs and Construction Program. Many of the city's park restrooms are in a state of severe dilapidation; some bathrooms require replacement and others require major repairs. This \$11.4 million would fund a restroom replacement, repair, and installation program.
- Park Playfield Repairs and Reconstruction. The city's playfields have been "loved to death" – overused due to a citywide shortage of soccer, baseball, and multi-use fields. Over the past two years, a successful public/private partnership between the Recreation and Park Department and City Fields Foundation has resulted in the renovation and replacement of playfields at two parks. This \$8.5 million continues that partnership.
- Park Forestry Needs. Over 100,000 trees populate the city's parks and open spaces. These funds will provide for an assessment of the health and condition of this urban forest, as well as provide resources to enact the recommendations of the assessment and planting of new trees.
- Park Trail Reconstruction. The 2004 Recreation Assessment identified walking and biking trails as the #1 most needed recreational amenity; residents also cited hiking and visiting nature as the two activities in which they would like to participate in more often. The Park Trail Reconstruction program will make capital improvements to trails that allow residents to enjoy and experience nature in the parks.
- Community Opportunity Grants. The Community Opportunity Grants Program is a small capital grants program that allows residents, neighborhood groups and park advocates to initiate repairs and improvements in their parks by matching smaller public grants with other private gifts and grants.

One bond was sold in August 2008 in the amount of \$42,520,000. Based on the adopted project budgets and schedules in the Clean and Safe Neighborhood Parks Bond Report, a plan was developed to divide funding into three sales. Originally sales would be spaced approximately 14 months apart but, due to an unfavorable bidding climate in fall 2009, the second bond sale has been postponed to February 2010. The sale strategy is as follows:

- Sale 1 – fund planning and design for the first half of project (group 1)*.
- Sale 2 – fund construction of group 1, and planning and design of the remaining projects (group 2)*.

- Sale 3 – fund construction of group 2.

* The grouping of projects was established in the original Bond Report, based on an adopted project prioritization system.

2nd BOND SALE PLAN

In February 2010 the Port of San Francisco and the Recreation and Park Department seek to sell **\$87,000,000** in 2008 Clean and Safe Neighborhood Park Bonds. The proceeds from this sale will go towards funding, 1) planning and design efforts for five of the major capital projects; and construction of six of the major capital projects; 2) planning and construction of the five special programs; and 3) miscellaneous costs associated with the sale and administration of the bonds. For detail project descriptions, budgets and schedules please see the attached Bond Accountability Report.

A summary of the proposed sale is as follows:

Waterfront Parks

Pier 43 ½ Promenade	\$6,334,125
Blue-Greenway	\$2,518,937
Blue-Greenway Design Standards	\$2,518,937

Neighborhood Parks

Mission Playground	\$6,157,200
Palega Playground Renovation	\$17,480,200
Cayuga Playground Renovation	\$5,998,100
McCoppin Square Renovation	\$4,256,900
Sunset Playground Renovation	\$11,409,400
Fulton Playground Renovation	\$3,399,400
Mission Dolores Park Renovation	\$2,418,400
Mission Dolores Playground	\$1,500,000
Cabrillo Playground	\$814,500
Glen Canyon Park	\$1,191,500
Lafayette Park	\$1,950,400
Raymond Kimbell Playground	\$658,700
NP Contingency Fund	\$2,173,953

Special Programs

NP Restroom Repair Program	\$6,000,000
Park Playfields Program	\$4,114,035
Park Forestry Program	\$1,200,000
Park Trail Program	\$3,000,000
Community Opportunity Fund	\$2,000,000

Misc. Sale Costs

CGBOC Audit Fund	\$87,000
Misc. Bond Admin. Costs *	\$400,000
Controller's Audit Services	\$174,000
	\$87,000,000

* Administration costs are spread across all the programs. See Bond Accountability Report

The **Recreation and Park Department's** share of the 2nd Bond Sale will be **\$76,313,109:**

Neighborhood Park Capital Projects	\$59,408,653
Special Programs	\$16,314,035
Misc. Bond Admin. Costs ¹	\$503,421
CGBOC ²	\$87,000

¹ Bond Administration costs are spread out across all the program budgets, see Bond Accountability Report.

² CGBOC Audit funds budgeted by RPD, but administered by the Controllers Office.

STAFF RECOMMENDATION

Resolved that this Commission does approve the October 2009 General Obligation Bond Accountability Report for the 2008 Clean and Safe Neighborhood Park Bond, and approve the second sale of bonds, of which \$76,313,109 will be administered by the Recreation and Park Department for Recreation and Park projects as identified in the accountability report and for associated bond issuance and oversight costs.

Attachments: 2008 Clean and Safe Neighborhood Parks Bond
Bond Accountability Report – 2nd Bond Sale
October 2009